

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
(\$millions)	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Social security and welfare	23,523	24,081	25,294	25,999	28,757	44,373	37,170	36,752	37,150	38,314
Health	15,058	15,626	16,223	17,159	18,268	20,104	20,919	21,125	21,259	21,378
Education	12,879	13,158	13,281	13,629	14,293	15,516	16,301	16,436	16,441	16,553
Core government services ¹	4,134	4,102	3,957	4,670	5,166	6,685	5,317	5,074	5,086	5,002
Law and order	3,515	3,648	3,882	4,184	4,625	5,069	5,238	5,085	5,126	5,109
Transport and communications	2,291	2,178	2,176	2,559	2,889	3,723	4,035	3,719	3,511	3,375
Economic and industrial services	2,228	2,107	2,544	2,732	3,006	3,450	3,379	3,308	3,259	3,223
Defence	1,961	2,026	2,146	2,251	2,395	2,546	2,765	2,755	2,740	2,827
Heritage, culture and recreation	778	787	850	850	918	1,054	1,058	980	958	960
Primary services	667	749	644	807	960	1,148	1,242	793	809	766
Housing and community development	320	558	539	552	727	1,080	1,252	1,260	1,084	996
Environmental protection	723	587	871	1,238	1,119	1,493	1,332	1,303	1,289	1,281
GSF pension expenses ¹	358	271	217	150	66	76	76	70	66	61
Other	145	461	181	299	96	120	545	344	335	343
Finance costs ¹	3,783	3,590	3,534	3,497	3,733	3,279	2,884	3,247	4,007	4,515
Forecast new operating spending	..	..	..	..	..	5,357	10,991	18,266	16,168	8,972
Top-down expense adjustment	..	..	..	..	..	( 1,075)	(975)	(750)	(650)	(650)
Core Crown expenses	72,363	73,929	76,339	80,576	87,018	113,998	113,529	119,767	118,638	113,025

The classifications of the functions of the Government reflect current approved baselines. Forecast new operating spending is shown as a separate line item in the above analysis and will be allocated to functions of the Government once decisions are made in future Budgets.

1. The '2019 Actual' has been restated for the impact of new accounting standards effective from 1 July 2019. At this point in time, the earlier years in this time series have not yet been restated.

Source: The Treasury

Social security and welfare expenses

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
(\$millions)	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Welfare benefits (see below)	21,680	22,441	23,339	24,005	26,689	32,858	34,202	33,878	34,257	35,347
Social rehabilitation and compensation	142	151	220	241	249	260	333	358	385	414
Departmental expenses	1,319	1,339	1,417	1,593	1,784	2,133	2,280	2,175	2,172	2,209
Other non-departmental expenses ^{1,2}	382	150	318	160	35	9,122	355	341	336	344
Social security and welfare expenses	23,523	24,081	25,294	25,999	28,757	44,373	37,170	36,752	37,150	38,314

1. From 2016 some non-departmental expenses spending has been reclassified to community services in housing and community development expenses.

2. The 2020 forecast of non-departmental expenses includes costs in relation to the Government's response to COVID-19.

Source: The Treasury

Welfare benefit expenses

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
(\$millions)	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
New Zealand Superannuation	11,591	12,267	13,043	13,699	14,562	15,516	16,346	16,941	17,859	18,983
Jobseeker Support and Emergency Benefit	1,684	1,671	1,697	1,697	1,854	2,373	4,521	3,731	3,175	2,951
Supported living payment	1,515	1,523	1,533	1,541	1,556	1,645	1,807	1,850	1,937	2,031
Sole parent support	1,186	1,153	1,159	1,117	1,115	1,235	1,577	1,679	1,689	1,677
Family Tax Credit	1,854	1,793	1,723	1,639	2,131	2,144	2,139	2,042	2,043	2,125
Other working for families tax credits	549	559	596	556	635	624	653	653	653	662
Accommodation Assistance	1,129	1,164	1,127	1,204	1,640	1,936	2,607	2,518	2,410	2,367
Income-Related Rents	703	755	815	890	974	1,092	1,206	1,322	1,332	1,333
Disability Assistance	377	377	377	379	386	397	419	414	411	414
Winter energy	..	..	..	..	441	682	880	543	532	529
Best start	..	..	..	..	48	188	336	447	454	471
Orphan's/Unsupported Child's Benefit ¹	132	143	152	165	225	248	268	285	304	323
Hardship Assistance ¹	277	290	353	355	300	400	623	609	601	609
Paid Parental Leave	180	217	274	288	369	425	455	490	505	520
Childcare Assistance	183	182	199	196	183	151	167	168	170	172
Veterans Support Entitlement	115	107	98	93	90	67	0	0	0	0
Veteran's Pension	178	186	175	163	153	145	134	123	114	107
Other benefits ^{1,2}	27	54	18	23	27	3,590	64	63	68	73
Benefit expenses	21,680	22,441	23,339	24,005	26,689	32,858	34,202	33,878	34,257	35,347

Source: The Treasury

Beneficiary numbers¹

(Thousands)	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
New Zealand Superannuation	665	691	717	741	767	795	821	847	874	901
Jobseeker Support and Emergency Benefit	133	130	131	129	139	166	297	246	202	180
Supported living payment	98	98	97	96	95	96	97	99	101	103
Sole parent support	72	67	64	60	59	61	70	74	73	70
Accommodation Supplement	292	292	290	285	295	322	431	404	376	362

1. Actual numbers have been reclassified so may differ from previous published Economic and Fiscal Update numbers.

2. The 2020 forecast of other benefits includes the accounting change to the recognition of Veterans Disability Entitlements.

Source: Ministry of Social Development

Health expenses

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
(\$millions)	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Departmental outputs	190	188	192	200	210	266	249	237	238	237
Health services purchasing (see below)	13,937	14,361	14,855	15,449	16,311	18,396	18,982	19,106	19,103	19,103
Other non-departmental outputs	312	356	365	816	937	590	579	597	606	624
Health payments to ACC	587	694	697	682	782	820	1,054	1,148	1,273	1,375
Other expenses	32	27	114	12	28	32	55	37	39	39
Health expenses	15,058	15,626	16,223	17,159	18,268	20,104	20,919	21,125	21,259	21,378

Health services purchasing

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
(\$millions)	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Payments to District Health Boards	12,414	12,822	13,281	13,829	14,563	15,752	16,806	16,930	16,931	16,932
National disability support services	1,126	1,167	1,188	1,256	1,358	1,599	1,707	1,738	1,738	1,738
Public health services purchasing ¹	397	372	386	364	390	1,045	469	438	434	433
Health services purchasing	13,937	14,361	14,855	15,449	16,311	18,396	18,982	19,106	19,103	19,103

1. The 2020 forecast of public health services purchasing includes costs in relation to the Government's response to COVID-19.

Source: The Treasury

Education expenses

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
(\$millions)	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Early childhood education	1,644	1,735	1,805	1,844	1,896	2,071	2,159	2,244	2,329	2,423
Primary and secondary schools (see below)	5,773	6,044	6,116	6,334	6,823	7,342	7,807	7,862	7,821	7,861
Tertiary funding (see below)	4,272	4,235	4,051	4,112	4,112	4,468	4,761	4,813	4,777	4,753
Departmental expenses	1,129	1,112	1,190	1,281	1,416	1,510	1,495	1,473	1,478	1,483
Other education expenses	61	32	119	58	46	125	79	44	36	33
Education expenses	12,879	13,158	13,281	13,629	14,293	15,516	16,301	16,436	16,441	16,553

Source: The Treasury

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Number of places provided ¹	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast	Forecast
Early childhood education	195,818	205,094	211,480	217,136	221,813	227,952	234,174	241,652	250,995	260,783

1. Full-time equivalent based on 1,000 funded child hours per calendar year. Note that historical place numbers have been revised so may differ from previous published Economic and Fiscal Update numbers.

Source: The Ministry of Education

Primary and secondary schools

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
(\$millions)	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Primary	2,920	3,033	3,091	3,216	3,452	3,709	3,924	3,940	3,894	3,885
Secondary	2,229	2,329	2,336	2,407	2,606	2,791	2,948	2,984	3,004	3,054
School transport	186	185	186	195	206	221	221	215	200	200
Special needs support	336	396	410	429	447	518	594	608	614	622
Professional development	98	96	88	82	104	94	101	96	94	94
Schooling improvement	4	5	5	5	8	9	19	19	15	6
Primary and secondary education expenses	5,773	6,044	6,116	6,334	6,823	7,342	7,807	7,862	7,821	7,861

Source: The Treasury

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Number of places provided ¹	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Primary	490,488	501,786	511,588	520,496	527,429	529,953	527,585	522,937	517,698	510,530
Secondary	277,480	276,473	278,428	277,734	279,904	285,474	292,809	297,496	303,055	307,280

1. These are snapshots as at 1 July for primary year levels (years 1 to 8) and 1 March for secondary year levels (years 9 to 13). These numbers exclude special schools, health camps, hospital schools and home schooling. They are the number of full-time equivalent students enrolled in New Zealand schools, including State, State-integrated, Private-Fully Registered, Private-Provisionally Registered and other Vote Education. Note that historical figures have been revised for consistency with the current projection methodology, so may differ from figures published in previous Economic and Fiscal Updates.

Source: Ministry of Education

Tertiary funding

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
(\$millions)	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Tuition	2,406	2,463	2,466	2,552	2,571	2,777	2,908	2,963	2,971	2,973
Other tertiary funding	484	487	520	561	606	597	648	594	578	576
Student allowances	511	486	465	511	583	580	641	682	658	642
Student loans	871	799	600	488	352	514	564	574	570	562
Tertiary education expenses	4,272	4,235	4,051	4,112	4,112	4,468	4,761	4,813	4,777	4,753

Source: The Treasury

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Number of places provided ¹	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast	Forecast
Actual delivered and estimated funded places	233,132	231,413	223,645	220,717	217,767	221,900	225,000	225,300	225,100	225,100

1. Tertiary places are the number of equivalent full time students (EFTS) in: student achievement component; adult and community education; and youth guarantee programmes. Place numbers are based on calendar years rather than fiscal years. Note that historical place numbers have been revised so may differ from previous published Economic and Fiscal Update numbers.

Tertiary places include 2020 Budget adjustments that the Tertiary Education Commission is aware of but does not include any changes due to COVID-19.

Source: Tertiary Education Commission

Core government service expenses

(\$millions)	2015 Actual	2016 Actual	2017 Actual	2018 Actual	2019 Actual	2020 Forecast	2021 Forecast	2022 Forecast	2023 Forecast	2024 Forecast
Official development assistance	513	534	520	643	708	784	777	819	858	860
Indemnity and guarantee expenses	38	30	22	18	16	14	16	17	17	17
Departmental expenses ¹	1,740	1,845	1,835	2,119	2,199	2,341	2,470	2,261	2,192	2,141
Non-departmental expenses	481	379	511	683	961	814	554	700	729	730
Tax receivable write-down and impairments	873	680	493	616	829	970	880	880	880	880
Science expenses	121	118	91	94	103	115	115	116	119	117
Other expenses ^{2,3}	368	516	485	497	350	1,647	505	281	291	257
Core government service expenses	4,134	4,102	3,957	4,670	5,166	6,685	5,317	5,074	5,086	5,002

1. Departmental expenses includes costs relating to the Inland Revenue Business Transformation project.

2. The '2019 Actual' has been restated for the impact of new accounting standards effective from 1 July 2019. At this point in time, the earlier years in this time series have not yet been restated.

3. The 2020 forecast of other expenses includes costs in relation to the Government's response to COVID-19.

Source: The Treasury

Law and order expenses

(\$millions)	2015 Actual	2016 Actual	2017 Actual	2018 Actual	2019 Actual	2020 Forecast	2021 Forecast	2022 Forecast	2023 Forecast	2024 Forecast
Police	1,456	1,498	1,539	1,629	1,760	1,937	2,053	2,009	2,009	1,999
Ministry of Justice	451	468	479	502	542	611	619	604	603	602
Department of Corrections	1,024	1,068	1,145	1,301	1,417	1,574	1,630	1,561	1,601	1,600
NZ Customs Service	161	153	171	174	187	204	196	197	200	198
Other departments	100	83	121	132	111	157	187	186	184	184
Departmental expenses	3,192	3,270	3,455	3,738	4,017	4,483	4,685	4,557	4,597	4,583
Non-departmental outputs	320	359	397	445	457	574	541	515	516	513
Other expenses	3	19	30	1	151	12	12	13	13	13
Law and order expenses	3,515	3,648	3,882	4,184	4,625	5,069	5,238	5,085	5,126	5,109

Source: The Treasury

Transport and communication expenses

(\$millions)	2015 Actual	2016 Actual	2017 Actual	2018 Actual	2019 Actual	2020 Forecast	2021 Forecast	2022 Forecast	2023 Forecast	2024 Forecast
New Zealand Transport Agency	1,992	1,982	1,888	2,280	2,601	2,756	3,172	3,455	3,097	3,169
Departmental outputs	43	45	52	55	60	82	82	68	66	66
Other non-departmental expenses ¹	114	106	168	177	158	565	478	143	157	93
Rail funding	93	3	3	3	3	3	20	15	153	12
Other expenses	49	42	65	44	67	317	283	38	38	35
Transport and communication expenses	2,291	2,178	2,176	2,559	2,889	3,723	4,035	3,719	3,511	3,375

1. The 2020 and 2021 forecast of other non-departmental expenses includes costs in relation to the Government's response to COVID-19.

Source: The Treasury

Economic and industrial services expenses

(\$millions)	2015 Actual	2016 Actual	2017 Actual	2018 Actual	2019 Actual	2020 Forecast	2021 Forecast	2022 Forecast	2023 Forecast	2024 Forecast
Departmental outputs	391	389	465	447	499	545	533	498	499	501
Employment initiatives	75	3	3	4	10	6	4	4	4	4
Non-departmental outputs ^{1,3}	742	798	1,085	1,155	1,328	1,535	1,597	1,665	1,574	1,523
KiwiSaver (includes HomeStart grant) ²	888	763	743	897	951	944	935	970	1,002	1,036
Other expenses ⁴	132	154	248	229	218	420	310	171	180	159
Economic and industrial services expenses	2,228	2,107	2,544	2,732	3,006	3,450	3,379	3,308	3,259	3,223

1. From 2017 onwards, spending on new investment and research fund initiatives is included in non-departmental outputs, this has been reclassified from core government services.

2. From 2018 onwards, spending includes KiwiSaver HomeStart grant initiative.

3. From 2019 onwards, non-departmental outputs includes Provincial Growth Fund expenses.

4. The 2020 and 2021 forecast of other expenses includes costs in relation to the Government's response to COVID-19.

Source: The Treasury

Defence expenses

(\$millions)	2015 Actual	2016 Actual	2017 Actual	2018 Actual	2019 Actual	2020 Forecast	2021 Forecast	2022 Forecast	2023 Forecast	2024 Forecast
NZDF core expenses	1,879	1,986	2,084	2,172	2,286	2,472	2,607	2,611	2,588	2,677
Other expenses	82	40	62	79	109	74	158	144	152	150
Defence expenses	1,961	2,026	2,146	2,251	2,395	2,546	2,765	2,755	2,740	2,827

Source: The Treasury

Heritage, culture and recreation expenses

(\$millions)	2015 Actual	2016 Actual	2017 Actual	2018 Actual	2019 Actual	2020 Forecast	2021 Forecast	2022 Forecast	2023 Forecast	2024 Forecast
Departmental outputs	280	274	282	302	305	343	373	356	332	332
Non-departmental outputs	468	477	512	503	538	588	589	587	590	591
Other expenses	30	36	56	45	75	123	96	37	36	37
Heritage, culture and recreation expenses	778	787	850	850	918	1,054	1,058	980	958	960

Source: The Treasury

Primary services expenses

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
(\$millions)	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Departmental expenses ²	384	424	458	549	677	812	865	611	603	602
Non-departmental outputs	114	100	92	188	110	149	126	88	69	68
Biological research ¹	91	95	..	..	..	..	..	..	..	..
Other expenses ^{2,3}	78	130	94	70	173	187	251	94	137	96
Primary services expenses	667	749	644	807	960	1,148	1,242	793	809	766

1. From 2017 onwards, biological research has been reclassified from primary services to non-departmental expenses within core government services.
2. 2019 and 2020 include costs associated with Mycoplasma bovis.
3. From 2019 onwards this includes funding for forestry grants and partnership programmes.

Source: The Treasury

Housing and community development expenses

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
(\$millions)	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Housing subsidies	5	5	5	5	4	4	4	4	4	4
Community Services ¹	..	189	189	179	183	241	285	306	324	339
Departmental outputs	113	171	187	150	195	238	231	225	219	198
Other non-departmental expenses ²	117	114	127	193	283	528	685	685	507	425
Warm up New Zealand	37	22	..	..	..	..	..	..	..	..
Other expenses	48	57	31	25	62	69	47	40	30	30
Housing and community development expenses	320	558	539	552	727	1,080	1,252	1,260	1,084	996

1. From 2016 onwards, community services have been reclassified from non-departmental expenses in social security and welfare expenses and employment initiatives in economic expenses.
2. From 2019 onwards, KiwiBuild and transitional housing costs are included in non-departmental expenses.

Source: The Treasury

Environmental protection expenses

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
(\$millions)	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Emissions Trading Scheme	133	163	295	720	543	649	641	635	629	615
Departmental outputs	360	383	404	412	460	539	567	566	565	566
Non-departmental outputs	41	1	64	72	82	269	105	84	80	86
Other expenses	189	40	108	34	34	36	19	18	15	14
Environmental protection expenses	723	587	871	1,238	1,119	1,493	1,332	1,303	1,289	1,281

Source: The Treasury

Finance costs

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
(\$millions)	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Interest on financial liabilities	3,745	3,553	3,505	3,453	3,398	3,059	2,704	3,075	3,836	4,338
Interest unwind on provisions ¹	38	37	29	43	335	220	180	172	171	177
Finance costs expenses	3,783	3,590	3,534	3,496	3,733	3,279	2,884	3,247	4,007	4,515

1. 'The '2019 Actual' has been restated for the impact of new accounting standards effective from 1 July 2019. At this point in time, the earlier years in this time series have not yet been restated.

Source: The Treasury